

CITY OF JOHN DAY

mayor
Ron Lundbom

city manager
Nicholas Green

accounts clerk
Chantal DesJardin

council
Shannon Adair
Gregg Haberly
Dave Holland
Heather Rookstool
Elliot Sky
Paul Smith

ORDINANCE NO. 21-190-01 (AMD-21-01)
AN ORDINANCE AMENDING THE JOHN DAY COMPREHENSIVE PLAN
TO ADOPT THE RECREATION ECONOMY FOR RURAL COMMUNITIES
ACTION PLAN (TYPE IV PROCEDURE)

Type of Action Requested

<input type="checkbox"/>	<input type="checkbox"/>	Resolution	<input checked="" type="checkbox"/>	Ordinance
<input type="checkbox"/>	<input type="checkbox"/>	Formal Action	<input type="checkbox"/>	Report Only

DATE SUBMITTED: February 16th, 2021
AGENDA DATE REQUESTED: February 23rd, 2021

1. PROPOSAL SUMMARY

The City of John Day is proposing a Comprehensive Plan amendment to adopt the 2020 Recreation Economy for Rural Communities (RERC) action plan as a supporting element of the Comprehensive Plan.

John Day was one of ten communities selected nationally by the Environmental Protection Agency to participate in the first round of planning assistance for revitalizing the economy by capitalizing on our available outdoor recreation opportunities.

The RERC process involved a diverse coalition of local and regional stakeholders representing governmental, business, nonprofit, and community interests. These stakeholders participated in a multi-day planning workshop to develop the initial Action Plan and a smaller steering committee worked over the following months to compile, condense, and prioritize the stakeholders' work product to create the resulting 64-page document.

The RERC Community Action Plan includes an inventory of recreational needs and resources, an overview of the community vision and values, an analysis of stakeholder priorities, and an in-depth breakdown of what is needed in order to achieve each action item identified during the workshop. The group identified seventeen action items. The action items were created with the intention to achieve four goals set by the committee; marketing and promotion, business acceleration, community participation,

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and expansion of recreation opportunities. An appendix to the plan also includes a funding strategy to support the implementation of the RERC.

The final RERC Action Plan (Exhibit B) includes a series of goals and implementation steps to expand recreation opportunities, support recreation-oriented businesses, and promote the community's outdoor recreation options to residents and visitors. This document will support and inform the future update of our comprehensive plan for statewide planning goal 8 (recreational needs). The full RERC action plan is included as Exhibit B.

2. APPLICABLE CRITERIA

This request is a legislative amendment to the John Day Comprehensive Plan. The approval criteria in section 5-4.050 of the Development Code apply.

3. CITY COUNCIL CONSIDERATIONS

The City Council's review must focus on the relevant code criteria and follow the public hearing requirements for a Type IV Legislative Amendment under section 5-4.7.020. The City Council should approve the request as recommended by the Planning Commission if it conforms to the approval criteria.

4. STAFF RECOMMENDATION

Staff recommends that the City Council **adopt Ordinance 21-190-01**, along with the findings in this report.

5. PUBLIC NOTIFICATION

The City of John Day mailed public notice to all affected property owners on December 17th, 2020 and published notice in the Blue Mountain Eagle on February 3rd, as required by the Development Code. Interested parties who participated in previous hearings were notified of the final hearing three weeks and advance. Staff reports were made available for public inspection and sent to interested parties seven days prior to the hearing date.

6. PUBLIC COMMENTS

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Notice of AMD-21-01 was sent to every owner of real property within the city of John Day. No relevant public comments were submitted prior to the Planning Commission recommendation on AMD-21-01 and no public testimony was given during the hearing.

7. ADOPTION PROCEDURE AND FINDINGS

The following section shown in italics and boldface provides the decision making criteria as required by John Day Development Code Section 5-4.1.050.G.

.....
Decision-Making Criteria. The recommendation by the Planning Commission shall be based on the following factors:

1. *Approval of the request is consistent with the Statewide Planning Goals; Finding:* Specific findings of compliance with statewide land use goals are addressed below.

Goal 1—Citizen Involvement

Finding: The Code establishes procedures for Comprehensive Plan amendments such as the subject proposal to implement Goal 1. The Code specifically calls for various forms of notice and public hearings. The City has provided the requisite notices and held the requisite public hearings to satisfy the Code and therefore Goal 1. This criterion is met.

Goal 2—Land Use Planning

Finding: Staff is following the prescribed procedure for an amendment to the comprehensive plan to ensure adequate review of the amendment. This staff report identifies the basis for making a decision on the subject proposal pursuant to applicable code criteria. Staff finds Goal 2 is met.

Goals 3 and 4—Agricultural and Forest Lands

Finding: These Goals are not applicable as the proposed amendment to the comprehensive plan will not have any known impact on either Agricultural or Forest Lands.

Goal 5 – Natural Resources, Scenic and Historic Areas, and Open Spaces.

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Finding: The proposed amendment to the comprehensive plan has no impact on Natural Resources, Scenic and Historic Areas, and Open Spaces. This Goal does not apply.

Goal 6 – Air, Water and Land Resources Quality.

Finding: The proposed amendment to the comprehensive plan has no impact to City regulations to protect air, water, and land resources. This Goal does not apply.

Goal 7 – Areas Subject to Natural Hazards.

Finding: The proposed amendment to the comprehensive plan has no impact on the City’s ability to plan for natural hazards or do not otherwise amend the City’s land use regulations governing natural hazards. This Goal does not apply.

Goal 8—Recreational needs

Finding: The proposed amendment will further the objectives of Goal 8 by serving as a guiding strategy for enhancing and increasing the recreational opportunities and access within the city.

The final RERC action plan is organized into 4 actionable areas of opportunity; Goal 1 is to promote John Day’s Main Street as a gateway to nearby public lands and communities with new marketing and branding concepts. Goal 2 is to accelerate and incubate John Day businesses to expand services surrounding outdoor recreation. Goal 3 is to galvanize community support and participation (residents and business owners) in John Day’s Recreation Economy. Goal 4 is to expand outdoor recreation opportunities for all in John Day.

These goals promote and enhance the objectives of land use goal 8 and the aim to plan for the recreational needs of residents and visitors. Staff finds Goal 8 is met.

Goal 9 – Economic Development.

Finding: The proposed amendment will further the objectives of Goal 9 by encouraging the development of recreation- oriented business ventures and

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facilitating economic revitalization with the acknowledgment of recreation as a unique economic sector. The recreation economy has the potential to reinvigorate the economy and blaze a trail for business and industry in the region. Staff finds that Goal 9 is met.

Goal 10 – Housing.

Finding: The proposed amendment to the comprehensive plan does not affect the City’s supply of land available for residential development or otherwise inhibit residential development. This Goal does not apply.

Goal 11 – Public Facilities and Services

Finding: The proposed amendment does not impact the City’s ability to plan for or supply public facilities or services. This Goal does not apply.

Goal 12 – Transportation

Finding: The proposed amendment has no impact on the City’s ability to plan for supply an adequate transportation system. It does not allow for higher levels of development than presently permitted or otherwise change the function or classification of any transportation facility. This Goal does not apply.

Goal 13 – Energy Conservation

Finding: The proposed amendment has no impacts on energy use. This Goal does not apply.

Goal 14 – Urbanization

Finding: The proposed text amendments do not impact that transition of rural land to urban uses. This provision does not apply.

Goals 15 through 19.

Finding: Goals 15, 16, 17, 18 and 19 are not applicable because they only pertain to areas within Western Oregon.

2. Approval of the request is consistent with the Comprehensive Plan; and

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Finding: The goals and policies of the City’s Comprehensive Plan largely mirror the Statewide Land Use Goal. Accordingly, those goals and policies are either satisfied or not applicable for the same reasons set out in findings for the corresponding statewide land use goal. The Recreation Economy for Rural Communities Action Plan (RERC) will serve as a supplemental element of the plan and will form a foundation for the update of goal 8 during the comprehensive planning process the City plans to undertake in the next few years. The goals of the RERC align in particular with the economic and recreation elements of the comprehensive plan and serves to promote the provisions of orderly future development.

- 3. The property and affected area is presently provided with adequate public facilities and services, including transportation, sewer and water systems, to support the use, or such facilities and services are provided for in adopted City plans and can be provided concurrently with the development of the property.***

Finding: The proposed Comprehensive Plan Amendment affects the entire city of John Day, but does not propose or allow for any particular use in a particular area. The City is presently adequately providing public facilities and services for existing development within the City. Therefore, the amendments have no impact on the City’s ability to plan for or supply public facilities and services

8. CITY COUNCIL MOTION

After hearing the staff presentation and any public testimony, including any rebuttal, the Council will close the hearing and deliberate. The City Council has three options:

1. Adopt Ordinance No. 21-190-01, as presented.
2. Amend Ordinance No. 21-190-01 and adopt as amended.
3. Adopt findings demonstrating that the ordinance does not comply with the John Day Comprehensive Plan and do not adopt Ordinance No. 21-190-01.

The staff report may be amended during the course of the hearing.

Respectfully submitted this 16th day of February, 2021

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Enclosures:

- Exhibit A: Ordinance No. 21-190-01
- Exhibit B: RERC final Action Plan