

**John Day City Council
December 11, 2018
7:00 PM**

John Day Fire Hall, 316 S. Canyon Blvd., John Day

1. **OPEN AND NOTE ATTENDANCE**
2. **APPROVAL OF CITY COUNCIL MINUTES OF DECEMBER 4, 2018.**
3. **APPEARANCE OF INTERESTED CITIZENS** – At this time Mayor Lundbom will welcome the public and ask if there is anything they would like to add to tonight’s agenda.

ACTION ITEMS

4. **ANGIE JONES – PEOPLE MOVER BUS ROUTE PLANNING**
Attachments:
 - None
5. **ATV USE ON STATE HIGHWAYS**
Attachments:
 - None
6. **DISCUSSION OF GLEASON POOL REPLACEMENT OPTIONS & TIMELINE**
Attachments:
 - Comparison of 2018-19 Tax Jurisdictions
 - Draft Memorandum of Understanding

OTHER BUSINESS & UPCOMING MEETINGS

7. **OTHER BUSINESS & UPCOMING MEETINGS**
 - Broadband Status Update
 - Greenhouse Status Update
 - Main Street Revitalization Update

 - Dec 18 – Grant County Digital Board Meeting, 6 P.M. @ Fire Hall
 - Jan 8 – Innovation Gateway TGM PAC/TAC/Public Open House #1
 - Jan 8 – City Council Meeting, 7 P.M. @ Fire Hall
 - Jan 22 – City Council Meeting, 7 P.M. @ Fire Hall – Audit Report

TO: John Day City Council
FROM: Nicholas Green, City Manager

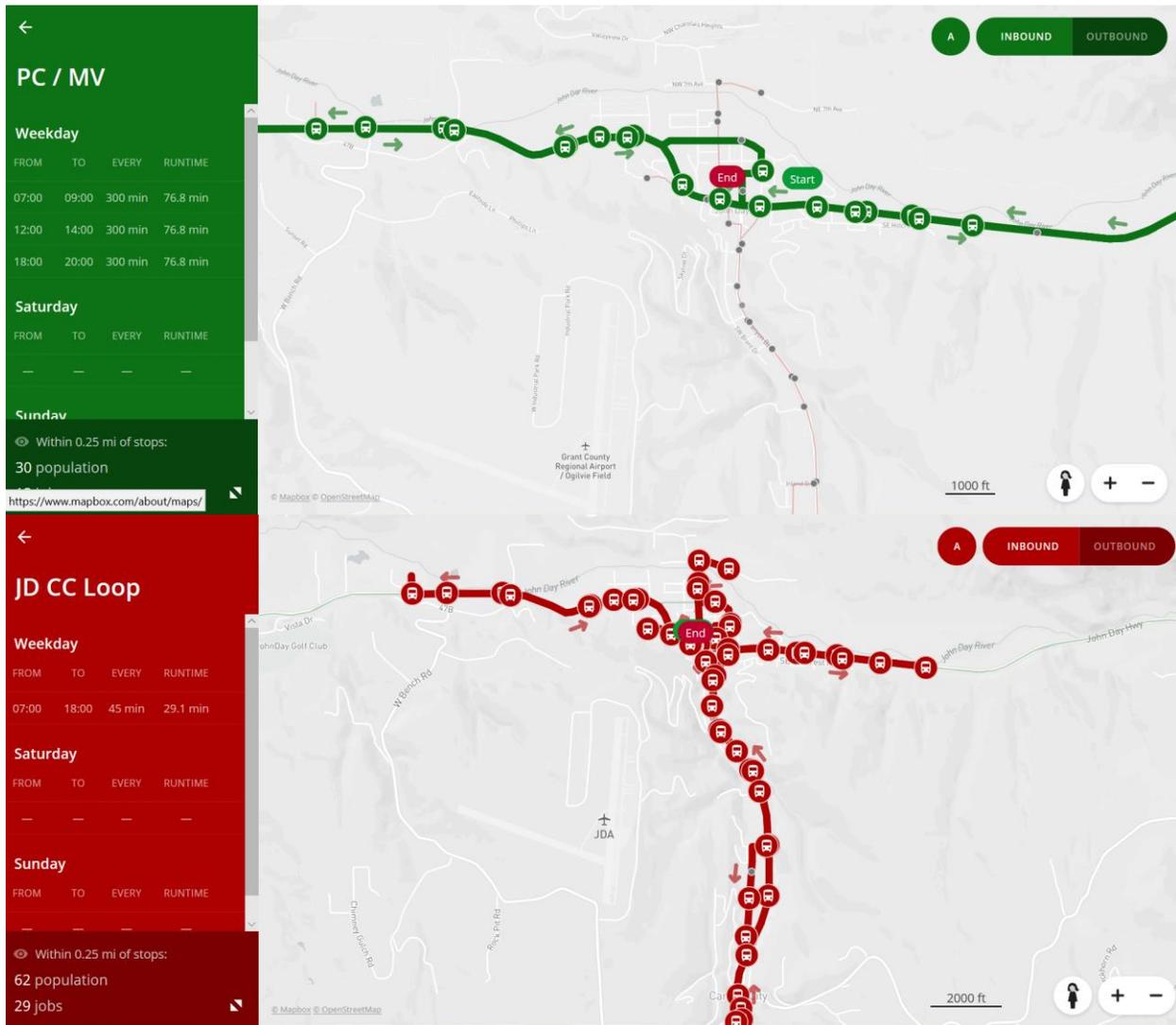
DATE: December 11, 2018

SUBJECT: Agenda Item #4: Angie Jones – People Mover Updates
Attachment(s)

- None

BACKGROUND

Angie Jones, District Manager for the Grant County Transportation District / The People Mover, has requested to be on the agenda to discuss transit planning that will affect the City of John Day. She will attend the meeting and make a brief presentation to the city council. Ms. Jones is finalizing the bus routes for the John Day/Canyon City route and the Prairie to Mt. Vernon route, which has stops in John Day (images below).



TO: John Day City Council

FROM: Nicholas Green, City Manager

DATE: December 11, 2018

SUBJECT: Agenda Item #5: ATV Use on State Highways
Attachment(s)

- None

BACKGROUND

Ian Caldwell from Oregon State Parks and Recreation (OPRD) made a presentation on ATV use on state highways at the last South East Area Commission on Transportation (SEACT) meeting, held in Burns on November 21st. The SEACT is a policy advisory committee for the Oregon Transportation Commission (OTC).

2017 SB 344, introduced by Senator Ferrioli, created a process to review and approve specific routes for ATV use on state highways. The senate bill allows crossing highways at intersections (previously had to be 100-feet away) and created provisions for ATV use on designated portions of state highways after receiving approval from the OTC. OPRD is the facilitator for the application process because they cover ATV use on state lands and make recommendations to the OTC.

DISCUSSION

SB 344 envisions multiple reasons for paved road use:

- Connect towns and trails
- Recreation based
- Promote tourism
- Use by local residents to access recreation areas

The intent was not for transportation (i.e. not intended to replace other motorized vehicles for day-to-day activities like running to the grocery store).

Road authorities may apply for their area. The OTC will consider several factors when reviewing an application, including:

- Amount of traffic
- Road speed
- Road width
- Road, Shoulder, Right of Way (looks at all options)

Helmets are required off road (for youth under 18) and on road (for everyone, but does not apply to crossing or side-by-side vehicles, only quads). Seatbelts are required for each person on road and for riders under 18 both on and off road. There are also specific insurance requirements for the ATVs. Minimum requirement to drive on road is to have a license (16 or older) or learners permit (to operate on highway, can operate off road on trails without it).

Applications may be submitted through OPRD. They are working on their first application now (Spinreel Dunes Access, just south of Reedsport), to access dunes. After we apply, a committee will review the application, conduct an on-site visit, hold public meetings and meet with stakeholders (as outlined in

Senate Bill, includes: ODOT, county, sheriff's office, local ATV club, with cities as needed). They will then make a recommendation to OTC for final decision.

RECOMMENDATION

The City could form a working group with other nearby communities and the county road authority to consider a joint application for our area. We would need to identify the proposed routes on state highways and coordinate these in advance with ODOT. Council should discuss if this is something they are interested in pursuing. To date, OPRD has only received one application under this program statewide, so it is not clear how long the application and approval process would take.

TO: John Day City Council

FROM: Nicholas Green, City Manager

DATE: December 11, 2018

SUBJECT: Agenda Item #6: Discussion of Gleason Pool Replacement Options & Timeline Attachment(s)

- Comparison of 2018-19 Tax Jurisdictions
- Draft Memorandum of Understanding

BACKGROUND

The City entered into an agreement on August 30, 2018 with Councilman Hunsaker to conduct a feasibility study to evaluate options to replace the Gleason Pool facility with a new aquatics center. The City formed a steering committee consisting of five members, one each from the following organizations: City of John Day; Grant County Court; John Day/Canyon City Parks & Recreation District; Blue Mountain Hospital District; and Grant School District 3. The steering committee has participated in every aspect of the planning since the contract was initiated.

As part of the committee's review, they felt it was important to also explore indoor recreational opportunities that could be paired with the aquatics center. In consultation with Walker Macy, we selected Opsis Architecture to do the feasibility study on the recreation components and the overall facility design (to include the natatorium). The City signed a professional services agreement with Opsis on November 7th for a lump sum fee of \$4,200 to perform this portion of the study. Opsis and Walker Macy will jointly assist with final site selection.

This discussion will focus on the PRELIMINARY options the steering committee has reviewed. These are not necessarily the options the steering committee is going to recommend to the council and other public agencies. It has been incredibly challenging to find the optimal balance between our consultant's projected costs (both capital and operations) and our anticipated program revenue.

Our discussion will highlight the challenges the steering committee is facing and provide our best estimate of the path forward on replacing the pool given the information we have today.

INTRODUCTION

We recognize it is not popular to talk about closing a pool. Many residents have contacted city councilors and staff to express their interest in maintaining a pool in Grant County. Some hope we can continue to operate Gleason Pool indefinitely, but most want to ensure we keep a pool in John Day.

The City of John Day signed a management agreement with the John Day/Canyon City Parks & Recreation District in June 1990 to operate and maintain Gleason Pool. In August 2000, the lease agreement was amended and extended through August 8th, 2020. At the end of the 2020 season, responsibility for operating and maintaining the pool will revert to the City.

The City does not have a tax base to operate a pool and could not create a revenue stream within our existing budget large enough to continue its operations. In discussions with the Parks and Recreation District, they have indicated that they are operating the pool at a loss each year and do not have enough funds to continue the lease agreement. The District spent roughly \$48,000 last year to operate the pool and received less than \$24,000 in program revenue, which equates to about 50% cost recovery.

The City has also been working with the Oregon State Parks and Recreation Department (OPRD) to sell the existing park and pool to the State. This would allow them to expand the Kam Wah Chung heritage site at its historic location, likely bringing significant economic benefits to our region. OPRD will celebrate its centennial anniversary in 2022. We would like to work with the State to have the grand opening of the new Kam Wah Chung heritage site correspond with the centennial anniversary, if possible.

REPLACEMENT OPTIONS

The steering committee has evaluated multiple options, ranging from an outdoor only pool similar in size to what we currently have, up to an indoor aquatics center with a warm water and cold-water pool. The construction costs for these options range from \$4 million to just under \$15 million, depending on the features. At this point, every option includes a new 6-lane 25-yard pool and deck (water 3,670 sf) with spectator seating for approximately 200 people. Not every option includes an indoor pool because of the expected operations and maintenance costs to operate a year-round facility.

Outdoor pools are far more affordable to operate and are a closer fit with our projected budget. We do have some indoor options, but our goal is to create year-round recreation opportunities for our residents that are affordable to build and maintain. Our guiding principle has been that we must present a viable option to replace the current pool, not one that is too expensive to build or that we can't afford to operate.

The steering committee has held four meetings to discuss design options for the new facility and the potential operating models. To assist us in this process, we have reviewed public records of other aquatics facilities in Oregon, including Madras, to better understand their capital costs and annual operations and maintenance costs. One on-site meeting was held with CH on September 6 for the project kickoff. We have also held several conference calls with our consultants. During the council meeting, I will review several of the preliminary options the committee has explored.

FACILITY OVERSIGHT & FINANCING

In order to move forward on any option, we would have to have a county-wide agency in place to design, build, finance, operate and maintain the facility. The steering committee has explored using ORS 190 to create an intergovernmental agency to oversee the facility. However, IGA's created under this statute do not have taxing authority. They cannot levy funds for capital improvement projects and must operate within the budgets allocated by their parent agencies or through user fees. This type of organizational structure could be a precursor to a new or expanded countywide agency, but it would only be a temporary agency that would serve as a bridge to the future organizational structure.

City attorneys have drafted a memorandum of understanding (MOU) for the boards of each of the five public agencies on the steering committee to review. We are still amending this document. Its purpose is to outline the roles and responsibilities of each agency in the planning process.

John Day is funding the feasibility study and has spent \$16,575.00 on consulting fees to date, but we do not intend to build or operate the new pool. If the voters approve the pool, our intent would be to organize a representative board of elected officials to oversee its construction and operations. We are leading the facility planning because we currently own the only public pool in the county, but we are not set up to manage an aquatics facility or recreation center. We also view this as a shared asset. We can provide some funding to help kickstart the process and do our part to see it come to fruition, but if there is to be a pool and recreation center in Grant County after 2020, it will be because the voters approved it and we have a representative public body to oversee its operations.

NEXT STEPS

The design options for the facility will continue to be refined and will be vetted through the City's project advisory committees prior to making a final selection. Staff will then work with the other public agencies on the steering committee to help identify the optimal organizational structure to oversee the facility and the ballot measure that will go before the voters in 2019.

TO: John Day City Council
FROM: Nicholas Green, City Manager
DATE: December 11, 2018
SUBJECT: Agenda Item #7: Other Business and Upcoming Meetings
Attachment(s)

- LOC Bulletins

OTHER BUSINESS

- Broadband Status Update
- Greenhouse Status Update
- Main Street Revitalization Update

UPCOMING MEETINGS

- Dec 11 – Project Advisory Committee (PAC) meeting, 12-2:30 P.M. @ Fire Hall
- Dec 11 – City Council Meeting, 7 P.M. @ Fire Hall
- Dec 18 – Grant County Digital Board Meeting, 6 P.M. @ Fire Hall
- Jan 8 – Innovation Gateway TGM PAC/TAC/Public Open House #1
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